

## New York City Department of Consumer and Worker Protection

### Notice of Public Hearing and Opportunity to Comment on Proposed Rules

**What are we proposing?** The Department of Consumer and Worker Protection (“DCWP” or “Department”) is proposing to amend rules relating to debt collectors.

**When and where is the hearing?** DCWP will hold a public hearing on the proposed rule. The public hearing will take place at 11:00 AM on June 10, 2025. The public hearing will be accessible by phone and videoconference.

- To participate in the public hearing via phone, please dial +1 646-893-7101
  - Phone conference ID: 887 633 365#
- To participate in the public hearing via videoconference, please follow the online link:
  - <https://tinyurl.com/f3tt5y3d>
  - Meeting ID: 290 399 725 167
  - Passcode: 8AU9Bv6n

**How do I comment on the proposed rules?** Anyone can comment on the proposed rules by:

- **Website.** You can submit comments to DCWP through the NYC rules website at <http://rules.cityofnewyork.us>.
- **Email.** You can email comments to [Rulecomments@dcwp.nyc.gov](mailto:Rulecomments@dcwp.nyc.gov).
- **By speaking at the hearing.** Anyone who wants to comment on the proposed rule at the public hearing must sign up to speak. You can sign up before the hearing by emailing [Rulecomments@dcwp.nyc.gov](mailto:Rulecomments@dcwp.nyc.gov). You can also sign up on the phone or videoconference before the hearing begins at 11:00 AM on June 10, 2025. You can speak for up to three minutes. Please note that the hearing is for accepting oral testimony only and is not held in a “Question and Answer” format.

**Is there a deadline to submit comments?** Yes. You must submit any comments to the proposed rule, and to the Notice of Adoption of the Final Rule dated August 12, 2024, on or before June 10, 2025.

**Can I review the comments made on the proposed rules?** You can review the comments made online on the proposed rules by going to the website at <http://rules.cityofnewyork.us/>. A few days after the hearing, all comments received by DCWP on the proposed rule will be made available to the public online at <http://www1.nyc.gov/site/dca/about/public-hearings-comments.page>.

**What if I need assistance to participate in the hearing?** You must tell DCWP’s External Affairs division if you need a reasonable accommodation of a disability at the hearing. You must tell us if you need a sign language interpreter. You may tell us by email at [Rulecomments@dcwp.nyc.gov](mailto:Rulecomments@dcwp.nyc.gov). Advance notice is requested to allow sufficient time to arrange the accommodation. Please tell us by June 3, 2025.

**What authorizes DCWP to make this rule?** Sections 1043 and 2203(f) of the New York City Charter and Sections 20-104(b), 20-493(a), and 20-702 of the New York City Administrative Code authorize the Department of Consumer and Worker Protection to make these proposed rules. This proposed rule was included in the Department of Consumer and Worker Protection’s regulatory agenda for Fiscal Year 2024.

**Where can I find DCWP’s rules?** The Department’s rules are in title 6 of the Rules of the City of New York.

**What laws govern the rulemaking process?** DCWP must meet the requirements of section 1043 of the City Charter when creating or changing rules. This notice is made according to the requirements of section 1043 of the City Charter.

### **Statement of Basis and Purpose of Rule**

The Department of Consumer and Worker Protection (“DCWP” or “Department”) is proposing to amend its rules relating to debt collectors. Specifically, DCWP is proposing amendments to clarify the intent and applicability of recently adopted amendments to these rules.

In November 2022, the Department proposed amendments to its rules related to debt collectors based on changes in federal and New York State laws and to add to existing protections in New York City local laws and rules grounded in the Department’s decades-long regulation of debt collectors, as it pertains to New York City consumers. In response to the November 2022 Notice of Proposed Rulemaking, the Department received comments from national and local industry associations, individual debt collection agencies, debt buying companies, debt collection law firms, national consumer advocacy groups, and local legal services organizations. After a public hearing on December 19, 2022, and a review of all the comments, the Department re-noticed the proposed amendments on September 29, 2023 to further address trade practices and consumer protection concerns as they pertain to debt collection from New York City consumers.

In response to the September 2023 Notice of Proposed Rulemaking, the Department received comments from local, state, and national industry trade associations for credit and collection professionals, debt collectors, as well as from national and local consumer advocacy groups and legal services organizations who work closely with community groups and consumers across New York City and State. After reviewing and considering all the comprehensive and thoughtful comments, the Department revised its proposed amendments to the rule to address certain provisions and, on August 12, 2024, published a Notice of Adoption of Final Rule, effective December 1, 2024 (“August 2024 NOA”).

### **Further Changes to the August 2024 NOA**

In November 2024, in response to stakeholder confusion related to the definition of “debt collector,” the Department proposed amendments to the rules limited to clarifying that the term “debt collector” continues to apply to original creditors. In response to the November 2024 Notice of Proposed Rulemaking, the Department received comments from various stakeholders, including the financial services industry. The scope of the comments submitted by the stakeholders to the Department included the defined term of debt collector and other provisions in the August 2024 NOA. Notably, some stakeholders from the financial services industry commented that they would like further opportunity to comment on substantive provisions of the August 2024 NOA because they were under the impression that original creditors were exempt from requirements under those rules, and, therefore, they mistakenly abstained from commenting. The Department held a public hearing on December 12, 2024 and stakeholder testimony was heard and received.

Based on comments received after the November 2024 Notice of Proposed Rulemaking, the Department decided to clarify further the obligations of original creditors collecting on their own debt. And, after carefully reviewing all the comments and issues presented throughout rulemaking and stakeholder engagement, including those raised after the August 2024 NOA, the Department also decided to clarify further the obligations of all debt collectors.

### **Extensions to the Effective Date**

On November 4, 2024, in response to industry requests for additional time, the Department published a Notice of Change of Effective Date changing the effective date of the August 2024 NOA from December 1, 2024 to April 1, 2025. The Department allotted additional time for the August 2024 NOA rules

implementation process and engaged in education and outreach, including issuing frequently asked questions, conducting meetings with the industry and a live presentation to stakeholders, reviewing questions from the industry, and presenting a comprehensive webinar focused on existing obligations on well-established rules and regulations and the changes or new obligations under the amendments to the debt rules. On January 29, 2025, the Department decided to give all stakeholders additional time to further prepare for the implementation of the rules, and the Department published a second Notice of Change of Effective Date changing the effective date of the August 2024 NOA to October 1, 2025.

### Current Proposed Amendments

The Department now proposes amendments to clarify the applicability of the rules to original creditors collecting on their debts after initiating debt collection procedures. The Department further addresses trade practices and consumer protection concerns regarding debt collection from New York City consumers.

Finally, the Department also welcomes comments from stakeholders on amendments to these rules that were adopted by the August 2024 NOA. The August 2024 NOA is available for review at: <https://rules.cityofnewyork.us/rule/debt-collectors-and-collection-agencies/>. In addition, all comments submitted in response to the Department's rulemaking can be found on the Department's website at <https://www.nyc.gov/site/dca/about/public-hearings-comments.page>.

Specifically, these amendments:

- Revise the definition of "itemization reference date" to allow the use of the most recent transaction date on accounts that lack a charge-off date;
- Revise the definition of "debt collection procedures" and "debt collector" to clarify that original creditors do not fall within the definition of "debt collector" until after the initiation of "debt collection procedures." Also note that, although the term "debt collector" does not include an officer or employee of the government attempting to collect any debt in the performance of their official duties, it still includes any other person, including any natural person or organization, including a debt collection agency, who is collecting debt owed or asserted to be owed to the government.
- Clarify that provisions related to unconscionable and deceptive trade practices apply only to actions taken after the initiation of debt collection procedures;
- Clarify rules and exceptions related to the prohibition on communicating or attempting to communicate with a consumer with excessive frequency;
- Allow an original creditor to continue to communicate with a consumer electronically where the consumer provided consent for such electronic communication prior to the initiation of debt collection procedures so long as such original creditor informs the consumer in writing of their right to revoke such consent;
- Clarify requirements related to communicating with consumers during work hours;
- Clarify that the required notice to a consumer that a debt collector will be furnishing information to a credit reporting agency is not required to be provided in the form of a validation notice;
- Provide that debt collectors that are subject to the Fair Credit Billing Act that provide an opportunity to dispute debt pursuant to that Act are not subject to the provisions of these rules related to validation of debts;
- Clarify that a notice of time-barred debt must be included in a validation notice if the debt was time-barred at the time of such validation notice, but that a notice of time-barred debt need not be in the form of a validation notice if the debt becomes time-barred after a validation notice was sent; and,
- Clarify requirements related to verification of debts, including requirements related to sending a notice of unverified debt and expanded itemization of debt.

Sections 1043 and 2203(f) of the New York City Charter, and Sections 20-104(b), 20-493(a), and 20-702 of the New York City Administrative Code authorize the Department to make these amendments.

New material is underlined.  
[Deleted material is in brackets.]

“Shall” and “must” denote mandatory requirements and may be used interchangeably in the rules of the Department, unless otherwise specified or unless the context clearly indicates otherwise.

Section 1. Section 2-193 of subchapter S of chapter 2 of Title 6 of the Rules of the City of New York is amended to read as follows:

### **§ 2-193. Records to be Maintained by Debt Collection Agency**

(a) Unless otherwise prohibited by federal, state or local law, a debt collection agency must maintain a separate file for each debt that the debt collection agency attempts to collect from each New York City consumer, in a manner that is searchable or retrievable by the name, address and zip code of the consumer, and by the creditor who originated the debt the agency is seeking to collect. The debt collection agency must maintain in each debt file the following records to document its collection activities with respect to each consumer:

- (1) A copy of all communications and attempted communications with the consumer.
- (2) A record of each payment received from the consumer that states the date of receipt, the method of payment and the debt to which the payment was applied.
- (3) A copy of the debt payment schedule and/or settlement agreement reached with the consumer to pay the debt.
- (4) With regard to any debt that the debt collection agency has purchased, a record of the name and address of the entity from which the debt collection agency purchased the debt, the date of the purchase and the amount of the debt at the time of such purchase.
- (5) Any other records that are evidence of compliance or noncompliance with subchapter 30 of chapter 2 of title 20 of the Administrative Code and any rule promulgated thereunder, and of part 6 of subchapter A of chapter 5 of title 6 of the Rules of the City of New York.
- (6) A monthly log, account notes or record sufficient to identify the total number of all communications and attempted communications by any medium between a debt collection agency and a New York City consumer in connection with the collection of a debt. For each communication and attempted communication with the consumer, the log, account notes or record must identify in a manner that is searchable and easily identifiable, the following:
  - (i) the date, and the time and duration (if applicable) of the communication or attempted communication;
  - (ii) the medium of communication or attempted communication;
  - (iii) the names and contact information of the persons involved in the communication; and

(iv) a contemporaneous summary in plain language of the communication or attempted communication. For purposes of this subdivision, contemporaneous means a reasonably proximate time from when the communication occurred or close in time to the occurrence.

(b) A debt collection agency must maintain the following records, which must be easily identifiable and be made available to the Department upon notice and request, to document its collection activities with respect to all New York City consumers from whom it seeks to collect a debt:

(1) Monthly logs, account notes, or other records of consumer complaints, disputes and requests to cease further communication, which may be combined into one document or record, or may be kept in a form and format designated by the Commissioner on the Department's website. Such records must include:

(i) all complaints filed by New York City consumers against the debt collection agency that were sent to the debt collection agency, including those filed with the agency directly or with any not-for-profit entity or governmental agency, identifying for each complaint the date, the consumer's name and account information, the source of the complaint, a summary of the consumer's complaint, the debt collection agency's response to the complaint, if any, and the current status of the complaint;

(ii) all disputes or requests for verification of a debt made by New York City consumers, identifying each consumer's name and account information, the date of the dispute or request for verification, and the date and type of response, if any, sent by the debt collection agency; and

(iii) all requests to cease further communication made by New York City consumers, identifying the consumer's name and account information, the date of the request, and the date and purpose of any further contacts by the debt collection agency after receipt of the request from the consumer.

(2) Recordings of all oral communications, including limited content messages, with all New York City consumers or with a randomly selected sample of at least 5% of all such oral communications made or received by the debt collection agency or a third party on its behalf. The method used for randomly selecting the recorded oral communications must be maintained by the debt collection agency, and a record in each consumer's account must identify the oral communication by date and time recorded, and any third party assigned to handle such oral communication. If a debt collection agency elects to record a randomly selected sample of at least 5% of all oral communications made or received by the debt collection agency, it must maintain a record of the total number of oral communications made or received monthly and the total number of such recorded oral communications. If the debt collection agency owns or has the right to collect on a debt before it refers such a debt to a third party to handle collections oral communications with consumers, the debt collection agency must ensure that:

(i) The third party complies with this section and the licensing rules and laws pertaining to debt collection in the City of New York; and

(ii) The third-party audio recordings are available upon request by the Department to the debt collection agency.

(3) A record of all cases filed in court to collect a debt. Such record must include, for each case filed, the name of the consumer, the identity of the originating creditor, the amount claimed to be due, the index number and the court and county where the case is filed, the date the case was filed, the name of the process server who served process on the consumer, the date, location and method of service of process, the affidavit of service that was filed and the disposition for each case filed, including whether a judgment was rendered on default or on the merits of the action. Such record must be filed in a manner that is searchable or retrievable by the name, address and zip code of the consumer and the creditors who originated the debts that the debt collection agency is seeking to collect.

(4) The original copy of each contract with a process server for the service of process, and copies of all documents involving traverse hearings relating to cases filed by or on behalf of the debt collection agency. Such records should be filed in a manner that is searchable by the name of the process server.

(5) A record indicating the language preference of the consumer, except where the debt collector is not aware of such preference despite reasonable attempts to obtain it.

(6) A record indicating which medium(s) of electronic communication are permitted or not permitted by each consumer and, if known, the consumer's preferred medium of communication in connection with the collection of a debt.

(7) A record of information on debt furnished to a consumer reporting agency, including the date the debt collection agency notified the consumer about the debt before furnishing information to the consumer reporting agencies about such debt, and the period of time it waited to receive a notice of undeliverability.

(8) A record of any notice of unverified debt issued in accordance with section 5-77(f)(8) or received by the debt collection agency, including any such notice received from the consumer.

(c) A debt collection agency must maintain the following records relating to its operations and practices:

(1) A copy of all actions, proceedings, or investigations by government agencies that resulted in the revocation or suspension of a license, the imposition of fines or restitution, a voluntary settlement, a court order, a criminal guilty plea, or a conviction.

(2) A copy of all training materials, manuals, and guides for employees or agents that direct, describe, suggest or promote how a collector is to interact with consumers in the course of seeking to collect a debt.

(3) An annual report, in a form made publicly available on the Department's website, identifying, by language, (i) the number of consumer accounts on which an employee collected or attempted to collect a debt owed or due or asserted to be owed or due; and (ii) the number of employees that collected or attempted to collect on such accounts.

(4) A copy of all policies addressing the collection of time-barred debts.

(5) A copy of all policies addressing the verification of debts.

(6) A copy of all policies addressing the furnishing of consumer debt to the consumer reporting agencies.

(7) A copy of all policies related to medical debt, including but not limited to any financial assistance policies addressing hospital financial assistance programs.

(d) The records required to be maintained pursuant to this section must be retained for the following periods of time:

(1) For records required to be maintained pursuant to subdivisions (a) and (b) of this section, excluding recordings of oral communications with consumers, until three years after the date of the debt collection agency's last collection activity on the debt.

(2) For recordings of oral communications with consumers, until three years after the date of the latest oral communication.

(3) For records required to be maintained pursuant to subdivision (c) of this section, until six years after the date the record was created.

Section 2. The definitions set forth in section 5-76 of part 6 of subchapter A of chapter 5 of Title 6 of the Rules of the City of New York are amended to read as follows:

**Attempted communication.** The term "attempted communication" means any act to initiate a communication or other contact about a debt with any person through any medium, including by soliciting a response from such person. An act to initiate a communication or other contact about a debt is an attempted communication regardless of whether the attempt, if successful, would be a communication that conveys information regarding a debt directly or indirectly to any person. A limited-content message is an attempted communication.

**Clear and conspicuous.** The term "clear and conspicuous" means readily understandable. In the case of written and electronic record disclosures, a clear and conspicuous statement, representation, or element being disclosed is of such location, size, color, and contrast to be readily noticeable and legible to consumers. In the case of oral disclosures, a clear and conspicuous disclosure is given at a volume and speed sufficient for a consumer to hear and comprehend it. In any clear and conspicuous disclosure, any required modifications, explanations, or clarifications to other information are presented close to the information being modified, so as to be readily noticed and understood.

**Communication.** The term "communication" means the conveying of information regarding a debt directly or indirectly to any person through any medium, including by electronic means. The term communication excludes a limited-content message.

**Covered medical entity.** The term "covered medical entity" means a health care entity that is tax-exempt under federal or New York State law or qualifies for distributions from the Indigent Care Pool from the State of New York or any other such fund or distribution allocated to reduce the charges of medical services to consumers by granting financial assistance, through a financial assistance policy, to patients based on need or an inability to pay.

**Debt collection procedures.** The term "debt collection procedures" means any attempt by [a debt collector] any person to collect a debt after any of the following:

(1) with respect to accounts for which creditors are required to send periodic statements, the creditor has ceased sending those statements, or taken or threatened to take legal action against the consumer;

(2) with respect to 30-day accounts for which periodic statements are not required, the creditor has ceased sending bills for the debt or taken or threatened to take legal action against the consumer; [and]

(3) with respect to all other types of credit, the creditor has accelerated the unpaid balance of the debt or demanded the full balance due[.] ; or,

(4) the original creditor has transferred the debt to another person to collect, including but not limited to charging off the debt, selling the debt, or placing the debt with a debt collection agency, an attorney or law firm, or with another department or unit for collection.

**Debt collector.** The term “debt collector” means any person, including any natural person or organization, including a debt collection agency, who:

(A) is engaged in any business the principal purpose of which is the collection of any debts,  
or [who]

(B) after the initiation of debt collection procedures, regularly collects, or attempts to collect, directly or indirectly, debts owed or due or asserted to be owed or due to another person, or debts owed or due or asserted to be owed or due to the person collecting or attempting to collect the debts.

[Notwithstanding the exceptions contained in this section, debt collector]

(C) The term also includes a buyer of debts who seeks to collect on such debts either directly or indirectly, as well as any creditor that, at any time, in collecting its own debts, uses any name other than its own that would suggest or indicate that someone other than such creditor is collecting or attempting to collect such debts.

(D) The term does not include:

(1) any officer or employee of the United States, any State or any political subdivision of any State to the extent that collecting or attempting to collect any debt owed is in the performance of their official duties;

(2) any person while engaged in performing an action required by law or regulation, or required by law or regulation in order to institute or pursue a legal remedy;

(3) any individual employed by a nonprofit organization which, at the request of consumers, performs bona fide consumer credit counseling and assists consumers in the liquidation of their debts by receiving payments from such consumers and distributing such amounts to creditors;

(4) any individual employed by a utility regulated under the provisions of the Public Service Law, to the extent that New York Public Service Law or any regulation promulgated thereunder is inconsistent with this part; or

(5) any person performing the activity of serving or attempting to serve legal process on any other person in connection with the judicial enforcement of any debt, or serving, filing or conveying formal legal pleadings, discovery requests, judgments, or other documents pursuant to the applicable rules of civil procedure, where such person is not a party, or

providing legal representation to a party, to the action.

Where a provision of this part limits the number of times an action may be taken by the debt collector, or establishes as a prerequisite to taking an action that the debt collector has received or done something, or prohibits an action if the debt collector has knowledge of or reason to know something, the term “debt collector” includes any debt collector employed by the same employer.

**Electronic communication.** The term “electronic communication” means communication by electronic means including, but not limited to, electronic mail, a text message, or instant message, rather than oral communication in person or by telephone, or hard copy communication by U.S. mail or other delivery service.

**Electronic record.** The term “electronic record” means a record created, generated, sent, communicated, received, or stored by electronic means.

**Financial assistance policy.** The term “financial assistance policy” means a program to reduce or eliminate charges for medical goods or services established by a nonprofit hospital or health care provider.

**Itemization reference date.** The term “itemization reference date” means any one of the following dates: (1) on revolving or open-end credit accounts, the charge-off date of the debt, or (2) on [closed-end] accounts other than revolving or open-end credit accounts, either the date of the last payment, if such date is available, or the charge-off date of the debt, or (3) on accounts that lack a charge-off date, the date of the most recent transaction that gave rise to the debt.

**Language access services.** The term “language access services” means any service made available by a debt collector to consumers in a language other than English. Language access services include, but are not limited to, the use of:

- (1) collection letters using a language other than English;
- (2) customer service representatives who collect or attempt to collect debt in a language other than English;
- (3) a translation service for the collector’s website or for written communications; and
- (4) a service that interprets phone conversations in real-time.

**Limited-content message.** The term “limited-content message” means an attempt to communicate with a consumer by leaving a voicemail message that includes all of the following content, which may include other content allowed by federal law, and that includes no other content:

- (1) A business name for the debt collector that does not indicate that the debt collector is in the debt collection business;
- (2) A request that the consumer reply to the message;
- (3) The name of the natural person whom the consumer can contact to reply to the debt collector; and

(4) A call-back telephone number that is answered by a natural person.

**Original creditor and originating creditor.** The terms “original creditor” or “originating creditor” means any person, firm, corporation, or organization who originated the debt, including by extending credit and creating the debt.

**Pre-charge-off period.** The term “pre-charge-off period” means the period of time commencing with either (a) the date of the last periodic statement, written account statement, or invoice, which was provided to the consumer by a creditor before the institution of debt collection procedures, or (b) the date the last payment was applied to the debt, and ending with the date the debt was charged off.

Section 3. Section 5-77 of part 6 of subchapter A of chapter 5 of Title 6 of the Rules of the City of New York is amended to read as follows:

**§ 5-77. Unconscionable and Deceptive Trade Practices.**

[It] After the initiation of debt collection procedures, it is an unconscionable and deceptive trade practice for a debt collector to attempt to collect a debt owed, due, or asserted to be owed or due except in accordance with the following rules:

(a) **Acquisition of location information.** Any debt collector communicating with any person other than the New York City consumer for the purpose of acquiring location information about the consumer in order to collect a debt must:

(1) identify themselves, state that they are confirming or correcting location information about the consumer and identify the debt collector on whose behalf they are communicating when that identification connotes debt collection only if expressly requested;

(2) not state or imply that such consumer owes any debt;

(3) not communicate more than once, unless requested to do so by such person or unless the debt collector reasonably believes that the earlier response of such person is erroneous or incomplete and that such person now has correct or complete location information, in which case the debt collector may communicate one additional time; for the purposes of this paragraph (3), the debt collector need not count as a communication returned unopened mail, an undelivered email message, or a message left with a party other than the person the debt collector is attempting to reach in order to acquire location information about the consumer, as long as the message is limited to a telephone number, the name of the debt collector and a request that the person sought telephone the debt collector;

(4) not use any language or symbol on any envelope or in the contents of any communication effected by the U.S. mail or [a] other delivery service that indicates that the debt collector is in the debt collection business or that the communication relates to the collection of a debt; provided that a debt collector may use their business name or the name of a department within their organization as long as any name used does not connote debt collection; and

(5) if the debt collector knows the consumer is represented by an attorney with regard to the subject debt and if the debt collector has knowledge of the attorney’s name and address or can readily ascertain such attorney’s name and address, not communicate with any person other

than that attorney for the purpose of acquiring location information about the consumer unless the attorney fails to provide the consumer's location within a reasonable period of time after a request for the consumer's location from the debt collector and:

(i) informs the debt collector that the attorney is not authorized to accept process for the consumer; or

(ii) fails to respond to the debt collector's inquiry about the attorney's authority to accept process within a reasonable period of time after the inquiry.

(b) ***Communication in connection with debt collection.*** Unless state or federal law prohibits compliance with this section, a debt collector, in connection with the collection of a debt, must not:

(1) Without the prior written consent of the New York City consumer, given directly to the debt collector, or permission of a court of competent jurisdiction, engage in any of the following conduct:

(i) communicate or attempt to communicate with the consumer at any unusual time or place known, or which should be known, to be inconvenient to the consumer. In the absence of knowledge of circumstances to the contrary, a debt collector [shall assume that the convenient time for communicating] may only communicate or [attempting] attempt to communicate with a consumer [is] after 8 a.m. and before 9 p.m. Eastern [Standard] Time;

(ii) except for any communication that is required by law, communicate or attempt to communicate directly with the consumer if the debt collector knows the consumer is represented by an attorney with respect to such debt and if the debt collector has knowledge of the attorney's name and address or can readily ascertain such attorney's name and address, unless the attorney fails to respond within a reasonable period of time to a communication from the debt collector or unless the attorney consents to direct communication with the consumer; or

(iii) communicate or attempt to communicate, including by leaving limited-content messages, with the consumer with excessive frequency.

(A) Excessive frequency means any communication or attempted communication, except communications or attempted communications set forth in item (E) of this subparagraph, made by the debt collector to a consumer by any medium of communication, in connection with the collection of debt within a seven-consecutive-calendar-day period, either 1) more than three times in total during such period per consumer or 2) any time after the consumer responded to a prior communication within such period.

(B) Where a debt collector is attempting to collect on multiple debts [for] from the same consumer [for separate] on behalf of non-affiliated creditors, excessive frequency shall be calculated separately for each non-affiliated creditor.

(C) Where a debt collector is an original creditor attempting to collect in its own name on multiple debts for the same consumer, excessive frequency shall be calculated separately for each distinct account belonging to the consumer.

(D) [The date of the first conversation or attempted communication is the first day of such a seven-consecutive-calendar-day period] The seven-day consecutive calendar-day period shall start on the date of the first communication or attempted communication including limited content-messages.

(E) The following communications or attempted communications shall not be included in the calculation of excessive frequency:

(I) any communication or attempted communication between a consumer and the debt collector that is a hard copy communication sent by U.S. mail or other delivery service;

(II) any [Communication] communication or attempted communication between a consumer and the debt collector that is initiated by [or at the request of a] the consumer;

(III) any initial communication or attempted communication between a consumer and the debt collector that is in response to a request for communication from the consumer or an initial communication in response to a communication from the consumer in the same email thread [or];

(IV) any communication or attempted communication between a consumer and the debt collector that is in response to a communication from the consumer in the same live chat; [not connected]

(V) any attempted communication between a consumer and the debt collector that is undeliverable, such as a bounced email, or failure to connect to the dialed number [, returned mail, or a bounced email; or required by law shall not be included in the calculation of excessively frequent communications.] ;

(VI) one initial communication or attempted communication made for the sole purpose of obtaining revocable consent to communicate with the consumer by an electronic medium pursuant to subparagraph (i) of paragraph (5) of this subdivision;

(VII) any communication or attempted communication required by state or federal law that is unrelated to the collection of debt;

(VIII) [(D) Any] any communication or attempted communication made by a person pursuant to the rules of civil procedure, such as serving, filing, or conveying formal legal pleadings, discovery requests, depositions, court conferences, communications with the consumer's attorney on a pending legal matter, or ordered by the New York State Unified Court System, [shall not be included in the calculation of excessively frequent communications.] ; and

(IX) where a debt collector is an original creditor, any communication or attempted communication in the ordinary course of the creditor's business unrelated to debt collection practices.

For the purpose of this paragraph [(b)(1) of this section], the term "consumer" includes the consumer's parent (if the consumer is a minor), guardian, executor, administrator, or spouse (unless the debt collector knows or should know that the consumer is legally separated from or no longer living with their spouse).

(2) Except if otherwise permitted by law, communicate about a debt with any person other than the consumer who is obligated or allegedly obligated to pay the debt, the consumer's attorney, a consumer reporting agency, the creditor, the attorney of the creditor, a debt collector to whom the debt has been assigned for collection or the attorney of that debt collector without the prior written consent of the consumer or their attorney given directly to the debt collector, or without the express permission of a court of competent jurisdiction, or as reasonably necessary to effectuate a post-judgment judicial remedy.

(3) Communicate with any person other than those persons enumerated in paragraph (2) of this subdivision in a manner which would violate any provision of paragraph (1) of this subdivision if such person were a consumer.

(4) Communicate or attempt to communicate with a consumer with respect to a debt if the consumer has notified the debt collector that the consumer wishes the debt collector to cease further communication with the consumer with respect to that debt, except for any communication which is required by law. The debt collector shall have a reasonable period of time following receipt by the debt collector of the notification to comply with a consumer's request. The debt collector may, however:

(i) communicate with the consumer once in writing including by electronic means:

(A) to advise the consumer that the debt collector's further efforts are being terminated; or

(B) to the extent such notice was not previously provided, to notify the consumer that the debt collector or creditor intends to invoke a specific remedy, if it is a remedy they are legally entitled to invoke and intend to invoke it; and

(ii) respond to each subsequent communication from the consumer.

(5) Contact a New York City consumer by electronic communication to collect or attempt to collect debt unless the debt collector satisfies the following requirements:

(i) A debt collector may only use a specific email address, text message number, social media account, or specific electronic medium of communication if such electronic communication is private and direct to the consumer and [either] one of the following requirements is met:

(A) the debt collector obtains revocable consent from the consumer in writing, given directly to [the] such debt collector, to use such email address, text message number, social media account, or another electronic medium of communication to

communicate about the specific debt, and the consumer has not since revoked the consent, provided that a debt collector may correspond with a consumer through electronic communications after receiving oral consent from the consumer solely to satisfy the requirements of this paragraph and to obtain written consent, but the debt collector may not collect or attempt to collect debt by electronic communications until the requirements in this paragraph are satisfied; [or]

(B) the debt collector is the original creditor and obtained consent from the consumer, given directly to the debt collector, to use such email address, text message number, social media account, or another electronic medium of communication to communicate about the specific account prior to the institution of debt collection procedures, and the consumer has not since revoked such consent, provided that, after the institution of debt collection procedures, such debt collector informs such consumer in writing of their right to revoke such consent to use such email address, text message number, social media account, or another electronic medium of communication to communicate about the specific account;  
or

(C) the consumer used such email address, text message number, social media account, or another electronic medium of communication to communicate with the debt collector about a debt within the past 60 days and the consumer has not since opted out of communications to that email address, text message number, social media account or other electronic medium of communication or opted out of all electronic communications generally.

(ii) A person's electronic signature constitutes written consent under this section, provided it complies with all relevant state and federal laws and rules, including article three of the New York Technology Law (New York Electronic Signatures and Records Act) and chapter 96 of title 15 of the United States Code (Electronic Signatures in Global and National Commerce Act).

(iii) The written consent is retained by the debt collector until the debt is discharged, sold, or transferred.

(iv) A debt collector who sends any disclosures required by this subchapter electronically must do so in a manner that is reasonably expected to provide actual notice, and in a form that the consumer may keep and access later.

(v) The debt collector must include in every electronic communication to the consumer a clear and conspicuous written disclosure that the person may revoke consent to receive electronic communications at any time, and a reasonable and simple method by which the consumer can opt-out of further electronic communications or attempts to communicate by replying "stop"; provided that, the debt collector must also accept any other word(s) sent in a response by a consumer that reasonably indicates the consumer wishes to opt-out. The disclosure to the consumer must be in the same language as the rest of the communication and the debt collector must accept the consumer's opt-out request in the same language as in the initial electronic communication that prompted the response from the consumer or in any language used by the debt collector to collect debt.

(vi) The debt collector may not require, directly or indirectly, that the consumer pay any fee to opt-out or provide any information other than the consumer's opt-out preferences

and the email address, [or] text message number, social media account, or other electronic medium subject to the opt-out request.

(vii) Consent to communicate electronically under this paragraph shall not relieve a debt collector of any other requirement in this section to send a communication in a specific form or format, including but not limited to sending a written validation notice by U.S. mail or other delivery service pursuant to paragraph (1) of subdivision (f) of this section .

(6) Communicate or attempt to communicate with a consumer at [the consumer's place of employment, including] a time the debt collector knows or should know is during the consumer's work hours, or by sending an electronic message to an email address or a text message or call to a phone number, that the debt collector knows or should know is provided to the consumer by the consumer's employer. Notwithstanding the foregoing, such communication is permissible where the consumer provided prior written revocable consent to the debt collector to use a direct number [at the consumer's place of employment] provided by the consumer's employer as the consumer's preferred method of contact for the debt and the consumer has not otherwise revoked such consent and such communication does not violate any other provision of local, state or federal law.

(7) Communicate or attempt to communicate with a consumer on a social media platform, unless the debt collector obtains consent from the consumer to communicate about the debt on the specific social media platform and the communication is not viewable by anyone else other than the consumer, including but not limited to the general public or the consumer's social media contacts.

(8) Communicate or attempt to communicate with a consumer through a medium that the consumer has requested that the debt collector not use to communicate with the consumer.

(9) Communicate or attempt to communicate with a consumer to collect a debt for which the debt collector knows or should know that the consumer was issued a Notice of Unverified Debt pursuant to paragraph [(f)](8) of subdivision (f) of this section, unless a subsequent debt collector verifies the debt prior to such communication in accordance with paragraph [(f)](7) of subdivision (f) of this section, but no sooner than 30 days from the date the consumer receives verification of the debt.

(c) **Harassment or abuse.** A debt collector, in connection with the collection of a debt, shall not engage in conduct the natural consequence of which is to harass, oppress or abuse any person in connection with a debt. Such conduct includes:

(1) the use or threat of use of violence or other criminal means to harm the physical person, reputation, or property of any person;

(2) the use of obscene or profane language or language the natural consequence of which is to abuse the hearer or reader;

(3) the advertisement for sale of any debt to coerce payment of the debt;

(4) causing a telephone to ring or produce another sound or alert, or engaging any person by any communication medium, including but not limited to telephone conversation, repeatedly or continuously with intent to annoy, abuse, or harass any person contacted by the debt collector;

(5) the publication of a list of consumers who allegedly refuse to pay debts, except to another employee of the debt collector's employer or to a consumer reporting agency or to persons meeting the requirements of 15 USC § 1681a(f) or 15 USC § 1681b(3); or

(6) except where expressly permitted by federal, state, or local law, communicating with a consumer without disclosing the debt collector's identity.

(d) ***False or misleading representations.*** A debt collector, in connection with the collection of a debt, shall not make any false, deceptive, or misleading representation. Such representations include:

(1) the false representation or implication that the debt collector is vouched for, bonded by, or affiliated with the United States or any State, including the use of any badge, uniform, or identification thereof;

(2) the false representation or implication that any individual is an attorney or is employed by a law office or a legal department or unit, or any communication is from an attorney, a law office or a legal department or unit, or that an attorney conducted a meaningful review of the consumer's debt account;

(3) the representation or implication that nonpayment of any debt will result in the arrest or imprisonment of any person or the seizure, garnishment, attachment, or sale of any property or wages of any person unless such action is lawful and the debt collector or creditor intends to pursue such action;

(4) the threat to take any action that cannot legally be taken or that is not intended to be taken;

(5) the false representation or implication that a sale, referral, or other transfer of any interest in a debt shall cause the consumer to:

(i) lose any claim or defense to payment of the debt; or

(ii) become subject to any practice prohibited by this part;

(6) the false representation or implication made in order to disgrace the consumer that the consumer committed any crime or other conduct;

(7) the false representation or implication that accounts have been turned over to innocent purchasers for value;

(8) the false representation or implication that documents are legal process;

(9) the false representation or implication that documents are not legal process forms or do not require action by the consumer;

(10) the false representation or implication that a debt collector operates or is employed by a consumer reporting agency as defined by 15 U.S.C. § 1681a(f);

(11) the use or distribution of any written communication which simulates or is falsely represented to be a document authorized, issued, or approved by any court, official, or agency of

the United States or any State, or which creates a false impression as to its source, authorization, or approval;

(12) the use of any false representation or deceptive means to collect or attempt to collect any debt or to obtain information concerning a consumer;

(13) the use of any business, company, or organization name other than the true name of the debt collector's business, company, or organization, unless the general public knows the debt collector's business, company or organization by another name and to use the true name would be confusing;

(14) the false representation of the character, amount or legal status of any debt, or any services rendered or compensation which may be lawfully received by any debt collector for the collection of a debt;

(15) except for limited-content messages and where otherwise expressly permitted by federal, state, or local law, the failure to disclose clearly and conspicuously in all communications, in the same language used by the debt collector to collect the debt, that the debt collector is attempting to collect a debt and that any information obtained will be used for that purpose;

(16) the use of any assumed name; provided that an individual debt collector may use an assumed name when communicating or attempting to communicate with a consumer about a debt if that collector uses the assumed name consistently and is the only person using that assumed name, and the assumed name is on file so that the true identity of the collector can be ascertained;

(17) any conduct proscribed by New York General Business Law §§ 601(1), (3), (5), (7), (8), or (9);

(18) the false, inaccurate, or partial translation of any communication;

(19) [after the institution of debt collection procedures,] the false representation or omission of a consumer's language preference when returning, selling or referring for debt collection litigation any consumer account, where the debt collector knows or should know of such preference;

(20) except where expressly permitted by federal, state, or local law, the failure to clearly and conspicuously disclose, before any attempt to collect a debt, that the communication is being recorded and the recording may be used in connection with the collection of the debt; or

(21) [after the institution of debt collection procedures,] the false representation that the consumer cannot dispute the debt or request verification of the debt from the debt collector by oral communication or by any medium of communication used by the debt collector to collect debt.

(e) **Unfair and unconscionable practices.** A debt collector may not use any unfair or unconscionable means to collect or attempt to collect a debt. Such conduct includes:

(1) the collection of any amount (including any interest, fee, charge, or expense incidental to the principal obligation) unless such amount is expressly authorized by the agreement creating the debt or permitted by law;

(2) the solicitation or use by a debt collector of any postdated check or other postdated payment instrument for the purpose of threatening or instituting criminal prosecution;

(3) causing charges to be made to any person for communications by misrepresentation of the true purpose of the communication. Such charges include collect telephone calls and text message or mobile phone data fees;

(4) taking or threatening to take any nonjudicial action to effect dispossession or disablement of property if:

(i) there is no present right to possession of the property claimed as collateral;

(ii) there is no present intention to take possession of the property; or

(iii) the property is exempt by law from such dispossession or disablement;

(5) after institution of debt collection procedures, when communicating with a consumer by U.S. mail or [a] other delivery service, using any language or symbol other than the debt collector's address on any envelope, or using any language or symbol that indicates the debt collector is in the debt collection business or that the communication relates to the collection of a debt on a postcard, except that a debt collector may use their business name or the name of a department within their organization as long as any name used does not connote debt collection;

(6) after institution of debt collection procedures, except where expressly permitted by federal, state, or local law, communicating with a New York City consumer without disclosing the debt collector's name;

(7) after institution of debt collection procedures, if a consumer owes multiple debts of which any one or portion of one is disputed, and the consumer makes a single payment with respect to such debts:

(i) applying a payment to a disputed portion of any debt; or

(ii) unless otherwise provided by law or contract, failing to apply such payments in accordance with the consumer's instructions accompanying payment;

(8) engaging in any conduct prohibited by New York General Business Law §§ 601(2) or (4);

(9) after institution of debt collection procedures, collecting or attempting to collect a debt without recording the language preference of such consumer, except where the debt collector is not aware of such preference despite reasonable attempts to obtain it;

(10) furnishing to a consumer reporting agency, as defined in section 603(f) of the Fair Credit Reporting Act (15 U.S.C. § 1681a(f)), information about a debt unless the debt collector has sent to the consumer in the medium of communication used to collect the debt, and sent a written copy to the consumer via U.S. mail or other delivery service, a [validation] notice [pursuant to section 5-77(f)] that states, clearly and conspicuously, that the information about the debt will be reported to a consumer reporting agency and has waited 14 consecutive days after sending such notice. During the waiting period, the debt collector must permit receipt of, and monitor for, notifications of undeliverability from communications providers. If the debt collector receives such

notification during the waiting period, the debt collector must not furnish information about the debt to a consumer reporting agency until the debt collector satisfies this paragraph.

This paragraph (e)(10) does not apply to a debt collector's furnishing of information about a debt to a nationwide specialty credit reporting agency that compiles and maintains information on a consumer's check writing history, as described in section 603(x)(3) of the Fair Credit Reporting Act (15 U.S.C. § 1681a(x)(3));

(11) selling, transferring, or placing for collection or with an attorney or law firm to sue a New York City consumer to recover any debt where the debt collector knows or should know that the debt has been paid or settled or discharged in bankruptcy, except a debt collector may transfer a debt to the debt's owner or to a previous owner of the debt if:

(i) the transfer is authorized under the terms of the original contract between the debt collector and the debt's owner or previous owner, as a result of a merger, acquisition, purchase and assumption transaction, or as a transfer of substantially all of the debt collector's assets; and

(ii) the debt collector also transfers all information pertaining to whether the debt has been paid or settled or discharged in bankruptcy obtained during the time the debt was assigned to the debt collector for collection;

(12) selling, transferring, returning to the debt's owner or creditor, or placing for collection or with an attorney or law firm to sue a New York City consumer to recover any debt where the debt collector knows or should know that the time to sue on the debt has expired, without including a clear and conspicuous notice, as required under paragraph (2) of subdivision (i) of this section, to the recipient of the debt that the statute of limitations on such debt has expired and that federal law prohibits suing on the [expired] time-barred debt; or

(13) selling, transferring, returning to the debt's owner or creditor, or placing for collection or with an attorney or law firm to sue a New York City consumer to recover any debt for which the debt collector was unable to provide written verification of the debt, despite having received a first dispute or first request for verification of the debt from the consumer, without including a clear and conspicuous notice to the recipient of the debt that the debt was not verified despite receiving a first dispute or first request for verification from the consumer, and a copy of the "Notice of Unverified Debt" sent to the consumer pursuant to paragraph (f)(8) of this section.

**(f) *Validation of debts.*** Debt collectors, except debt collectors that are required to comply with 15 U.S.C. § 1666 (Fair Credit Billing Act) and who provide consumers with an opportunity to dispute the debt which is substantially the same as that outlined in 15 U.S.C. § 1666 and regulations promulgated thereunder, must comply with the following requirements regarding validation of debts:

(1) *Validation notice.* Within five days after the initial communication with a New York City consumer in connection with the collection of any debt, a debt collector must send the consumer a written notice containing any and all information required by federal and state law, as well as the following information in a clear and conspicuous manner, unless the consumer paid the debt or such information was contained, clearly and conspicuously, in an initial written communication sent by U.S. mail or other delivery service, or if the initial communication with the consumer occurred before [December 1, 2024] October 1, 2025 and a validation notice was already sent to such consumer:

- (i) the New York City Department of Consumer and Worker Protection license number assigned to the debt collection agency, if applicable;
- (ii) the name of the natural person for the consumer to contact;
- (iii) the telephone number that is answered by a natural person during all times when a debt collector conducts business with consumers;
- (iv) the following statement:

**PLEASE READ: Information About Your Rights as a New York City Consumer**

- **There is no time limit for a New York City consumer to dispute the debt in collection under New York City law.** You can let collectors know you dispute the debt using any of the ways they contact you, including by phone.
- **You must get a response to the disputed debt in [45] 60 days.** Once you dispute the debt, the collector must stop collection. Within [45] 60 days after receiving your dispute, a debt collector must give you either 1) verification of the debt, or 2) a “Notice of Unverified Debt” stating it can’t verify the debt or continue collection. Be sure to keep a copy of all letters.
- **Inform the debt collector if any charges arise from medical debt.** If you have a low or limited income, you may be eligible to apply for help under [the] a hospital’s “Financial Assistance Policy.” Medical debt cannot be reported on your credit report. **Note: Medical debt does not include charges to a credit card unless the credit card is offered specifically for the payment of health care services, products, or devices.**

- (v) a statement informing the consumer of any language access services available;
- (vi) a statement that a Glossary of Common Debt Collection Terms and other resources are available in different languages at [www.nyc.gov/dcwp](http://www.nyc.gov/dcwp).

The information required under [subdivisions] subparagraphs (i) through (vi) may be included on the reverse side of a written validation notice only if the debt collector includes them together under a heading entitled, “**Important Additional Consumer Rights Under New York City Law**” and includes a clear and conspicuous statement on the front of the validation notice referring to the disclosures on the reverse side. If included on the reverse side of the validation notice, the information must be positioned in a manner so it is readily noticeable and legible to consumers even after a consumer tears off any response portion of the notice.

- (vii) The date of the validation notice.
- (viii) Itemization of the debt. Together with the items required under federal or New York State law, a debt collector must provide the following information in the itemization of the debt to New York City consumers:
  - (A) A numerical value for all fields as of the itemization reference date, even if no additional amounts have accrued.

(B) If the amount asserted to be owed by the consumer changed during the pre-charge-off period, the debt collector must add a line for the amount of the debt as of the date of the last written notification sent to the consumer on or before the institution of debt collection procedures, except if this information is not available to the debt collector at the time of the itemization.

(C) If any amount has been assessed or applied by the debt collector to the amount of the debt after the institution of debt collection procedures or after a judgment, the debt collector must include fields listing the basis of the consumer's obligation to pay any interest (including rates applied), cost or fee, and if such amount was added by the debt collector based on the consumer's agreement with the creditor or as allowed by law.

(ix) Time-barred debt. If a debt collector seeks to collect on a debt for which the debt collector knows or has reason to know that the statute of limitations for a debt has expired, the debt collector must include a statement that clearly and conspicuously discloses to the consumer substantially the same time-barred debt disclosure as the disclosure contained in paragraph (2) of subdivision (i) of this section and meeting the requirements of paragraph (5) of such subdivision.

*In general.* Debt collection agencies that must comply with section 20-493.2(a) of the Administrative Code and section 2-190(b) of subchapter S shall be deemed to satisfy the requirement of furnishing an itemization of the debt under the licensing law by complying in accordance with [section 5-77(f)(1)(viii)] subparagraph (viii) of this paragraph and paragraph (11) of this subdivision.

(2) *Delivery of validation notice.* A debt collector [must deliver written disclosures] required to send a validation notice under paragraph [(f)](1) of this [section] subdivision, must deliver such written disclosures in the following manner:

(i) By U.S. mail or other delivery service. If a debt collector only delivers a validation notice electronically or orally, it does not satisfy the requirement under this paragraph and paragraph (f)(1) of this section.

(ii) [As a duplicate] A copy of the validation notice [and itemization of the debt] may be sent by any other means, including electronic mail, provided it is in accordance with other sections or laws, such as section 101(c) of the Electronic Signatures in Global and National Commerce Act (E-SIGN Act)(15 U.S.C. § 7001(c)) or their successor provisions[.] , and

[(iii) As a duplicate copy electronically, if it is in accordance] with [section 5-77(b)(5) paragraph (5) of subdivision (b) of this section. [and the notice] Where a copy of the validation notice is attached to an electronic communication, the body of such communication must include the debt collector's website, email address, and information on how the consumer can dispute the debt, seek verification of the debt, or request originating-creditor information electronically.

(3) *Notices in languages other than English.* A debt collector must do the following regarding collecting or attempting to collect debt from New York City consumers in a language other than English:

(i) If a debt collector offers consumers validation notices in a language other than English, and a consumer [request] requests a notice in such language, the debt collector must mail a written notice to the consumer completely and accurately in the language requested within 30 days of receiving such a request. As required by section 1006.34(e)(2) of title 12 of the Code of Federal Regulations, a debt collector who receives a request from the consumer for a Spanish-language validation notice must provide the consumer with a validation notice completely and accurately translated into Spanish.

(ii) In addition to the requirements [in] of paragraph [(f)](1) of this [section] subdivision, a debt collector may not contact a consumer in a language other than English to collect debt without providing the consumer, by U.S. mail or other delivery service, a validation notice written accurately in the language used by the debt collector during the exchange with the consumer, within five days of the first contact by the debt collector in the language other than English. A debt collector is not required to mail the validation notice in a language other than English to the consumer more than once during the period that the debt collector owns or has the right to collect the debt.

(iii) If the debt collector sends a validation notice in a language other than English, it must also accept and respond to disputes, complaints, requests for verification of the debt, requests to cease further communication, and other communications by the consumer completely and accurately in the same language as the validation notice.

(4) *Validation Period.* The validation period extends for [at least] 30 consecutive days from the date a consumer receives or is assumed to receive a validation notice. For purposes of determining the validation period, the debt collector may assume that a consumer received the validation notice five business days (excluding Saturdays, Sundays, and legal public holidays identified in 5 U.S.C. § 6103(a)) after the debt collector sent it.

(5) *Overshadowing of rights to dispute or request original-creditor information.* During the validation period, a debt collector must not engage in any collection activities or communications that overshadow or are inconsistent with the disclosure of the consumer's rights to dispute the debt and request the name and address of the original creditor.

(6) *Disputes and requests for verification of debt.* A New York City consumer may dispute or request a verification of the debt orally, in writing, or electronically (if the debt collector uses electronic communications to collect debt) at any time during the period in which the debt collector owns or has the right to collect the debt. [The] For accounts where a validation notice is required to be sent pursuant to paragraph (1) of this subdivision on or after October 1, 2025, excluding those accounts purchased before October 1, 2025, a debt collector must cease collection on such disputed debt after receiving the first dispute or the first request for verification by a consumer, unless and until the consumer receives [timely] verification of the debt in accordance with paragraph [(f)](7) of this [section] subdivision. If a debt collector provides consumers the ability to submit disputes or requests for verification electronically through a website, such website must automatically generate a copy of each written dispute or request for verification that a consumer can print, save, or have emailed to them. A consumer shall not be required to waive any rights to make use of such an online submission option.

(7) *Verification of debt.* [A] For accounts where a validation notice is required to be sent pursuant to paragraph (1) of this subdivision on or after October 1, 2025, excluding those accounts purchased before October 1, 2025, a debt collector must provide a written response to a New

York City consumer's first dispute or first request for verification of the debt [as outlined in] under paragraph [(f)](6) of this [section], except for accounts purchased before December 1, 2024. To comply with this paragraph, a debt collector must] subdivision in accordance with the following requirements:

(i) [Provide] A debt collector must send the consumer [with a] written verification of the debt within [a 45-day period] the time period permitted by state law, but no later than 60 days after receiving the first dispute or first request for verification of the debt made by the consumer. A debt collector is not required to verify a debt pursuant to this paragraph more than once during the period that the debt collector owns or has the right to collect the debt; provided, however, that the debt collector must send a copy of any such verification documents, previously sent to the consumer, one additional time upon oral or written request by the consumer. [To resume collection activity after receiving the first dispute or the first request for verification of the debt made by a consumer, a debt collector must provide timely verification of the debt to the consumer in writing, by U.S. mail or delivery service, unless the consumer has consented to receive electronic communications in compliance with section 5-77(b)(5)];

(ii) [Cease] A debt collector must cease collection activity [within such 45-day period unless and] until the consumer is deemed to have received the written verification information. The debt collector may assume that a consumer received the verification information five business days (excluding Saturdays, Sundays, and legal public holidays identified in 5 U.S.C. § 6103(a)) after the debt collector sent it[.] ;

(iii) If [the] a debt collector, other than an original creditor, does not [provide] send the consumer [with] verification of the debt within [such 45-day] the required period, it cannot resume collection activity on the debt and must mail a notice of unverified debt to the consumer in accordance with paragraph [(f)](8) of this [section] of this subdivision;

(iv) If a debt collector that is an original creditor does not send the consumer verification of the debt within the required period, it must mail a notice of unverified debt to the consumer in accordance with paragraph (8) of this subdivision and may not resume collection unless and until it sends the consumer verification of the debt;

[(iii)y)] Verification of debt must include:

(A) a copy of the debt document issued by the originating creditor or an original written confirmation evidencing the transaction resulting in the indebtedness to the originating creditor, including the signed contract or signed application that created the debt or, if no signed contract or application exists, a copy of a document provided to the alleged debtor while the account was active, demonstrating that the debt was incurred by the consumer. For a revolving credit account, the charge-off account statement, the most recent monthly statement recording a purchase transaction, payment, or balance transfer shall be deemed sufficient to satisfy this requirement. Documents created or generated after the time of charge-off of the debt or institution of debt collection procedures shall not qualify as such confirmation;

(B) records reflecting the amount and date of any prior settlement agreement reached in connection with the debt;

(C) the final account statement or charge-off statement, or other such document that reflects the total outstanding balance alleged to be owed, [mailed] that was provided to the consumer on or before the charge-off date and prior to the institution of debt collection procedures; and

([iv]vi) In matters involving a judgment obtained after adjudication on the merits of the case, there will be a rebuttable presumption that the debt collector complied with subparagraph [iii] (i) of this paragraph if it mails the consumer, by U.S. mail or other delivery service, a copy of the judgment and any evidence of indebtedness that is part of the record of the lawsuit. Notwithstanding the foregoing, a copy of a judgment obtained by default does not provide the consumer verification of the alleged debt.

(8) *Notice of unverified debt.* [A] For accounts where a validation notice is required to be sent pursuant to paragraph (1) of this subdivision on or after October 1, 2025, excluding those accounts purchased before October 1, 2025, a debt collector must do the following when sending a Notice of Unverified Debt:

(i) include a statement in such notice that despite having received a dispute or request for verification of the debt from the consumer, the debt collector is unable to verify the debt within the time allowed by New York City law and rules;

(ii) except for original creditors, disclose that it will cease any further collection on the debt, and note this information, clearly and conspicuously, in the consumer's account records;

(iii) for original creditors, disclose that it will cease further collection on the disputed debt unless and until verification of the debt is provided to the consumer, and note this information, clearly and conspicuously, in the consumer's account records

(iv) if applicable, disclose that the debt collector previously furnished information about the debt to a consumer reporting agency and that it will provide the disputed debt information to such agency to the extent not already provided, and upon request, provide a copy of the Notice of Unverified Debt to such agency;

([iv] v) include a statement that the consumer should retain a copy of the Notice of Unverified Debt and that the consumer may provide such notice to any other debt collector that attempts to collect on such debt;

(vi) include a statement that under the laws of the City of New York, any other debt collector with the information on the Notice of Unverified Debt cannot resume collection activity in New York City unless and until the verification of the disputed debt is provided to the consumer;

(vii) clearly and conspicuously provide that such information and the Notice of Unverified Debt will transfer if the account is sold, assigned, placed with an attorney to sue on the debt or is part of any litigation to recover on the debt by the debt collector, or if it is returned to a creditor, debt owner, or the entity that placed the account with the debt collector; and

(viii) deliver a timely written Notice of Unverified Debt to the consumer by U.S. mail or other delivery service in English and any other language used by the debt collector to communicate with the consumer in accordance with paragraph (f)(3) of this section.

(9) *Originating creditor.* A debt collector must provide the consumer the address of the

originating creditor of a debt within [45] 30 days of receiving a request from the consumer for such address. The consumer may make such request orally or in writing, or electronically if the debt collector uses electronic communications to collect debt, at any time during the period in which the debt collector owns or has the right to collect the debt. After receiving such a request, the debt collector must cease collection of the debt unless and until such address has been provided to the consumer. A debt collector is not required to provide this information more than once during the period that the debt collector owns or has the right to collect the debt.

(10) [*Electronic communications*. If a debt collector delivers a duplicate copy of the validation notice to a consumer electronically, the debt collector must do so in accordance with § 5-77(b)(5) and the notice must include the debt collector's website, email address, and information on how the consumer can dispute the debt, seek verification of the debt, or request original-creditor information electronically.

(11)] *Disputes, verification, and reporting of medical debt. In general*. The term "medical debt" means an alleged obligation of a consumer to pay any amount whatsoever related to the receipt of health care services, products, or devices provided to a person by a hospital, a health care professional or an ambulance service licensed, authorized, or certified under New York State law. Medical debt does not include debt charged to a credit card unless the credit card is issued under an open-ended or closed-end plan offered specifically for the payment of health care services, products, or devices provided to a person.

(i) In connection with the collection of alleged medical debt from a New York City consumer, a debt collector is prohibited from:

(A) Entering into any contract for the collection of debt or any purchase agreement to buy such debt that includes reporting of information on medical debt to a consumer reporting agency.

(B) Furnishing any information on any portion of a medical debt to a consumer reporting agency.

(ii) If, at any time the debt collector has a right to collect on such medical debt and the consumer indicates that a public or private insurance plan, a third-party payer, or a financial assistance policy should have covered some or all of the charges on the amount asserted to be owed by the consumer on the medical debt, or that the debt is as a result of lack of price transparency at the time the services were rendered in violation of federal, state or local law, or that there is an open or ongoing appeal for financial assistance or insurance coverage on the debt, or that the collection is a violation of federal, state or local law, the debt collector must treat such communication by the consumer as a first dispute and a request for verification by the consumer on such medical debt; provided, that such dispute was received by the debt collector by any medium of communication or language used by the debt collector to collect debt, and such [information] verification has not already been provided to the consumer by the debt collector.

(iii) A debt collector must conduct a reasonable investigation and respond to a consumer's first dispute of the medical debt or first request for verification by providing verification of the debt in accordance with paragraph [(f)](7) of this [section] subdivision, and by clearly and conspicuously providing the consumer any information in its possession, readily available to the debt collector or required to be disclosed by the debt collector to the consumer on such medical debt under federal, state or local law[, or under the financial

assistance policy of the hospital that originated the debt, even if a consumer does not specifically request the financial assistance policy]. If the debt originated in a hospital or covered medical entity, and such hospital or covered medical entity is the debt collector's client, the debt collector must also provide the financial assistance policy of such hospital or covered medical entity. A debt collector collecting on behalf of a financial institution is not obligated to provide financial assistance policy information to verify the medical debt to comply with this subparagraph. If the debt collector cannot meet the requirements herein, the debt collector must deliver to the consumer a notice of unverified debt within a [45] 60-day period in accordance with paragraph [(f)](8) of this [section] subdivision.

(iv) If a debt collector receives a dispute or request for verification of a medical debt by a New York City consumer, the debt collector must also do the following:

(A) treat all unverified accounts related to charges from one discrete hospitalization, or related treatments of one general health condition, from affiliated medical providers for medical services rendered within a six-month period, as also disputed by the consumer;

(B) unless the consumer has acknowledged owing the amount claimed to be owed on an account, or the consumer indicates in writing that the consumer does not wish to dispute such related account, note in all such related unverified accounts, in a manner that is easily identifiable and searchable in each of the consumer's related unverified accounts, that the debt is unverified or disputed; and

(C) offer to furnish, upon request by the consumer, written verification in accordance with paragraph [(f)](7) of this [section] subdivision for each related unverified medical debt account.

[(12)]11) *Expanded itemization of the debt.* If the debt collector receives a dispute from a consumer[, by any medium of communication or language used by the debt collector to collect debt, on the accuracy of any item of information contained in the itemization mailed to the consumer in accordance with] regarding any amount added to the total principal in the itemization provided in [paragraph (f)(1)(viii)] subparagraph (viii) of paragraph (1) of this [section] subdivision, the debt collector must provide a detailed breakdown of [any disputed amount on the itemization, specifying the consumer's obligation to pay] each individual charge itemized in addition to the principal balance, interest (listing the rates applied), costs or fees, and whether such amount was added to the debt based on the consumer's agreement with the creditor or otherwise as allowed by law. The expanded itemization of the debt must be treated by the debt collector as an obligation to provide verification of the debt in accordance with paragraph [(f)](7) of this [section] subdivision.

(g) Reserved.

(h) **Public websites.** Any debt collector that utilizes, maintains, or refers New York City consumers to a website accessible to the public that relates to debts for which debt collection procedures have been instituted must clearly and conspicuously disclose, on the homepage of such website or on a page directly accessible from a hyperlink on the homepage labeled “**NYC Rules on Language Services and Rights**”, the following disclosures:

(1) a statement informing the consumer of any language access services available; and

(2) a statement that a Glossary of Common Debt Collection Terms and other resources are available in different languages at [www.nyc.gov/dcwp](http://www.nyc.gov/dcwp).

(i) ***Time-barred debts***. In connection with the collection of a debt, the following requirements must be met:

(1) A debt collector must maintain reasonable procedures for determining the statute of limitations applicable to a debt it is collecting and whether such statute of limitations has expired.

(2) [Initial written validation notice. if] *Notice of Time-Barred Debt*. If a debt collector, including a debt collection agency that must provide information to a New York City consumer pursuant to section 20-493.2(b) of the Administrative Code, seeks to collect on a debt for which the debt collector [has determined, including pursuant to paragraph (i)(1) of this section, or otherwise] knows or has reason to know, that the statute of limitations for [a] such debt has [or may have] expired, the debt collector must, before contacting the consumer about the time-barred debt by any other means, [initially] deliver to the consumer by U.S. mail or other delivery service a written [validation] notice [pursuant to section 5-77(f)(1), by U.S. mail or delivery service, that] of time-barred debt that:

(i) clearly and conspicuously discloses [to] in English and any other language used by the debt collector to communicate with the consumer substantially the same time-barred-debt disclosure below, [before contacting a consumer about the expired debt by any other means] except for changes allowed to conform with the New York State's disclosure:

- **[The statute of limitations on] You have a right to know that this debt expired. This means you can't be sued to collect it. A court will not enforce collection.**

IF YOU ARE SUED ILLEGALLY:

- It is a violation of federal law (the Fair Debt Collection Practices Act).
- You may be able to stop the lawsuit by telling the court that the statute of limitations on this debt expired.
- You are not required to admit that you owe this debt, promise to pay this debt, or waive the statute of limitations on this debt.
- Consult an attorney or a legal aid organization to learn more about your legal rights and options[.] ;

(ii) includes the disclosure required pursuant to paragraph (15) of subdivision (d) of this section; and

(iii) if the debt collector has already sent the consumer a validation notice pursuant to paragraph(1) of subdivision (f) of this section, an offer to provide the consumer a copy of such validation notice.

(3) *Waiting Period*. The debt collector must wait at least 14 consecutive days after mailing to the consumer the [validation] notice [with the] of time-barred debt [disclosure] pursuant to [this subdivision to receive a notice of undeliverability] paragraph (2) of this subdivision. During such waiting period, the debt collector must permit receipt of, and monitor for, notifications of undeliverability from communications providers. If the debt collector receives such notification

during such waiting period, the debt collector must not contact the consumer, by any other means of communication, to collect the [expired] time-barred debt until the debt collector otherwise satisfies [section 5-77(i)(2)] paragraph (2) of this subdivision.

(4) *Subsequent Communications*. Unless otherwise permitted by law, the debt collector may not, without the prior written and revocable consent of the consumer given directly to the debt collector, contact such consumer in connection with the collection of [an expired] time-barred debt exclusively by telephone or by other means of oral or electronic communication. During any oral communications with the consumer, the time-barred disclosure must be given to the consumer to reasonably inform the consumer of the expired debt, in a language the consumer understands, before the debt collector conducts any collection activity including discussing the amount of the debt. After mailing the [validation] notice [with the] of time-barred debt disclosure required in paragraph [(i)](2) of this [section] subdivision, the debt collector must redeliver such time-barred debt disclosure to the consumer by U.S. mail or other delivery service within 5 days after each oral communication with the consumer unless the debt collector has already mailed such time-barred debt disclosure notice within 30 days. Any subsequent notice sent to the consumer electronically must be in accordance with other sections or laws, such as section 101(c) of the Electronic Signatures in Global and National Commerce Act (E-SIGN Act)(15 U.S.C. 7001(c)) or their successor provisions. A debt collector may not enter into a settlement agreement or receive payment on [an expired] time-barred debt account from a New York City consumer, if the debt collector has not satisfied [paragraph (i)(2) of the section] paragraphs (2), (3) and (4) of this subdivision.

(5) [When such information is delivered in writing, the time-barred debt notice must be included] A debt collector must include substantially the same time-barred debt disclosure as the disclosure contained in paragraph (2) of this subdivision in every permitted communication for each debt that is beyond the applicable statute of limitations, in at least 12 point type that is set off in a sharply contrasting color from all other types on the communication, and placed on the first page adjacent to the identifying information about the amount claimed to be due or owed on such debt. A debt collector may include additional language to the time-barred-debt disclosure as may be required by the State of New York to send the consumer one disclosure notice.

(6) A debt collector has satisfied the requirements of paragraph(2) of this subdivision if it included such required disclosure in the validation notice required by paragraph (1) of subdivision (f) of this section. Nothing in this paragraph shall be construed to limit other requirements of subdivision (f) of this section.

(j) ***Medical debt from a covered medical entity. In general.*** In connection with the collection of medical debt, as defined in paragraph (f)[(11)] (10) of this section, from a New York City consumer arising from charges from a covered medical entity, a debt collector is:

(1) prohibited from collecting or attempting to collect on such medical debt if the debt collector knows or should know that:

(i) To do so violates federal, state, or local law, or the financial assistance policy of the covered medical entity.

(ii) The person has an open application for financial assistance with the covered medical entity.

(iii) The financial assistance policy should have provided financial assistance to the person to cover all, or a portion, of the medical debt.

(iv) A misrepresentation was made to the person about the financial assistance policy or payment options regarding the medical debt, including, but not limited to:

(A) The person was wrongly denied, or not given proper and timely notice of, available financial assistance;

(B) The person was discouraged from applying for financial assistance;

(C) The person was induced to agree to pay for all or part of the medical debt with misinformation about payment options or the financial assistance policy; or

(D) The person was only presented with options to pay or to agree to pay for all or part of the medical debt regardless of income level.

(2) required to conduct reasonable corrective measures upon obtaining information that the financial assistance policy was not disclosed to the consumer as required by law, or that there may be a violation of federal, state, or local law. A consumer may provide such information to the debt collector, by any means of communication or in any language used by the debt collector to collect debt, without the debt collector requiring the consumer to submit any supporting documentation to the debt collector. Corrective measures must be taken as follows:

(i) Inform the entity that placed the account with the debt collector within one business day that the debt may be subject to the covered medical entity's financial assistance policy.

(ii) Provide and record in plain language the following statement: "**A FINANCIAL ASSISTANCE POLICY MAY APPLY TO THIS MEDICAL DEBT**," in a manner readily noticeable and searchable, in the following records:

(A) all of the consumer's accounts arising from medical debt from the covered medical entity, from one discrete hospitalization, or related treatments of one general health condition within a six-month period;

(B) a written notification that must be sent by U.S. mail or other delivery service to the consumer along with the verification of the debt in accordance with [sections 5-77(f)(7) and (11)] paragraphs (7) and (10) of subdivision (f) of this section; and

(C) a written notification that must be sent to any receiving party upon transferring any of the consumer's accounts with medical debt from the same covered medical entity.

(iii) Provide any disclosure to the consumer regarding the financial assistance policy, by U.S. mail or other delivery service, clearly and conspicuously on the first page of any written communication from the debt collector to the consumer, and such disclosure must not be placed on the reverse side of the page or the second page. Any written notification to a consumer regarding the financial assistance policy may not be delivered exclusively by the debt collector through electronic means.

(iv) Maintain a monthly log or record of all consumer accounts in which the debt collector took corrective measures as required in [section 5-77(j)] this subdivision and such measures must be easily identifiable and searchable in each consumer account.

(k) **Record retention.** A debt collector must retain the following records to document its collection activities with New York City consumers:

(1) Records that are evidence of compliance or noncompliance with part 6 of subchapter A of chapter 5 of title 6 of the Rules of the City of New York starting on the date that the debt collector begins collection activity on the debt until three years after the debt collector's last collection activity on the debt.

(2) Monthly logs or a record of the following:

(i) all complaints filed by New York City consumers against the debt collector and sent to the debt collector, including those filed with the agency directly or with any not-for-profit entity or governmental agency, identifying for each complaint the date, the consumer's name, and account information, the source of the complaint, a summary of the consumer's complaint, the debt collector's response to the complaint, if any, and the current status of the complaint;

(ii) all disputes or requests for verification of the debt made by New York City consumers, identifying each consumer's name and account information, the date of the dispute or request for verification, and the date and type of response, if any, sent by the debt collector; and

(iii) all requests to cease further communication made by New York City consumers, identifying the consumer's name and account information, the date of the request, and the date and purpose of any further contacts by the debt collector after receipt of the request from the consumer.

To comply with this subdivision, debt collectors may combine all the monthly logs or records into one document or record or use a template: "Report for Consumer Activity" as made available on the Department's website at [www.nyc.gov/dcwp](http://www.nyc.gov/dcwp).

Section 4. This rule takes effect October 1, 2025.

**NEW YORK CITY LAW DEPARTMENT  
DIVISION OF LEGAL COUNSEL  
100 CHURCH STREET  
NEW YORK, NY 10007  
212-356-4028**

**CERTIFICATION PURSUANT TO  
CHARTER §1043(d)**

**RULE TITLE:** Further Amendment of Rules Relating to Debt Collectors

**REFERENCE NUMBER:** 2025 RG 010

**RULEMAKING AGENCY:** Department of Consumer and Worker Protection

I certify that this office has reviewed the above-referenced proposed rule as required by section 1043(d) of the New York City Charter, and that the above-referenced proposed rule:

- (i) is drafted so as to accomplish the purpose of the authorizing provisions of law;
- (ii) is not in conflict with other applicable rules;
- (iii) to the extent practicable and appropriate, is narrowly drawn to achieve its stated purpose; and
- (iv) to the extent practicable and appropriate, contains a statement of basis and purpose that provides a clear explanation of the rule and the requirements imposed by the rule.

/s/ STEVEN GOULDEN  
Corporation Counsel

Date: March 25, 2025

**NEW YORK CITY MAYOR'S OFFICE OF OPERATIONS  
253 BROADWAY, 10<sup>th</sup> FLOOR  
NEW YORK, NY 10007  
212-788-1400**

**CERTIFICATION / ANALYSIS  
PURSUANT TO CHARTER SECTION 1043(d)**

**RULE TITLE: Further Amendment of Rules Relating to Debt Collectors**

**REFERENCE NUMBER: DCWP-57**

**RULEMAKING AGENCY: Department of Consumer and Worker Protection**

I certify that this office has analyzed the proposed rule referenced above as required by Section 1043(d) of the New York City Charter, and that the proposed rule referenced above:

- (i) Is understandable and written in plain language for the discrete regulated community or communities;
- (ii) Minimizes compliance costs for the discrete regulated community or communities consistent with achieving the stated purpose of the rule; and
- (iii) Does not provide a cure period because it does not establish a violation, modification of a violation, or modification of the penalties associated with a violation.

/s/ Francisco X. Navarro  
Mayor's Office of Operations

March 25, 2025  
Date